## UNITED STATES DEPARTMENT OF DEFENSE

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RESPONSE SYSTEMS TO ADULT SEXUAL ASSAULT CRIMES PANEL

VICTIM SERVICES SUBCOMMITTEE

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CONFERENCE CALL

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FRIDAY
APRIL 25, 2014

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The Subcommittee convened telephonically at 9:00 a.m. Eastern Daylight Time, Mai Fernandez, Chair, presiding.

## PRESENT:

MAI FERNANDEZ, Chair
DEAN MICHELLE ANDERSON
BILL CASSARA
MEG GARVIN
HONORABLE ELIZABETH HOLTZMAN
DEAN LISA SCHENCK

## STAFF:

BILL SPRANCE, Designated Federal Official COLONEL PATRICIA HAM, Staff Director COMMANDER SHERRY KING, Supervising Attorney

1	P-R-O-C-E-E-D-I-N-G-S
2	(9:08 a.m.)
3	MR. SPRANCE: Okay, I'll start it.
4	Good morning. This is Bill Sprance, the
5	Designated Federal Official, and this meeting
6	of the Victim Service Subcommittee is now
7	open.
8	CHAIR FERNANDEZ: Terrific, thank
9	you. Thank you all for being on this
10	additional call. I also want to thank
11	Michelle. I thought what you wrote was really
12	good.
13	I think the way we ended it last
14	yesterday, was that we were all going to do
15	an up or down vote on that particular
16	recommendation, and that we were going to
17	email in our votes. Am I correct in my
18	summary?
19	DEAN ANDERSON: This is Michelle.
20	I thought that we were going to review the
21	revisions and on this call, and make a
22	determination on this call, rather than an up

1 or down vote by email. I'm willing to go that 2 way too, but I just think we need to limit the amount that we discuss, because we have to go 3 4 through so many more recommendations. 5 CHAIR FERNANDEZ: Yeah, okay. Let's open it up and was everybody able to 6 7 review what Michelle wrote? MR. CASSARA: Michelle, was that 8 9 the thing that came in -- I'm sorry. I wasn't 10 here yesterday. 11 CHAIR FERNANDEZ: Yes, yes Bill. 12 MR. CASSARA: Thank you. 13 COL HAM: And this is Colonel Ham. 14 The first bullet is one of your 15 recommendations in the SVC portion. Recommendation No. 8 in the SVC portion. 16 17 DEAN ANDERSON: Right. So this is Michelle. So it simply states the more 18 19 generic proposition, that there is a right to, 20 and then the second -- and we may or may not 21 want to duplicate that effort here. 22 second is a structural or sort of procedural

1 directive to implement that right. 2 (Simultaneous speaking.) REP. HOLTZMAN: -- of the SVC. 3 4 What page is this? 5 CDR KING: It's on page 110, This is Sherry, Recommendation 8. 6 ma'am. 7 Just for the court reporter, we need to try to remember to say our names if you can, please. 8 9 DEAN SCHENCK: This is Lisa. Why 10 wouldn't we put them both in the SVC section? 11 I understand one is a directive regarding the 12 military police. But I don't know. I think 13 if you're talking SVC, maybe we should 14 centrally locate it. 15 My second question is are we allowed to discuss whether we like this or 16 17 not, or are we deciding we're not discussing it? 18 19 CHAIR FERNANDEZ: No. We're 20 discussing it, but we're just trying to limit 21 the discussion and try to get to a conclusion 22 as quickly as we can.

DEAN SCHENCK: This is Lisa. I think logistically requiring an SVC, telling them they can have an SVC before they can do anything, is going to cause a lot of problems with the investigation, the process of the investigation, including attempting to get, you know, to catch the perpetrator.

So we do have some cases where they don't know the perpetrator. We do have some cases -- again, we do have some cases, many cases where it's an unknown perpetrator, where the perpetrator's running, the perpetrator's gone, and it's on the victim maybe I want to see that special victim counsel.

So that's going to interfere with the process of the investigation, while we wait for the SVC to come talk to the victim about alcohol. Do you see what I mean? I just think it's going to be logistically problematic.

CHAIR FERNANDEZ: This isn't the

1 alcohol. This is strictly whether they want 2 to go restricted or unrestricted. DEAN SCHENCK: Yeah, but --3 4 CHAIR FERNANDEZ: This is inadvertent. 5 DEAN SCHENCK: They're going to 6 7 ask -- this is Lisa. They're going to tell me I get a special victim counsel. Oh, what does 8 9 a special victim counsel do? Well, they're 10 going to advise you as to this, this, this and 11 this, including -- it's a lawyer. 12 If I'm a victim and I'm concerned 13 about myself, about anything, about anything, 14 I wasn't in the barracks room. I wasn't 15 supposed to have anybody in the barracks room after two in the morning or some, some 16 17 violation, some minor rule. If I hear the word "get a lawyer," 18 19 they are going to ask for a lawyer, whether or 20 not they're going to advise me about 21 restricted and unrestricted. SARC can talk to 22 them about restricted and unrestricted, and

that's who they usually go to. I mean the SARC's going to be able to talk to them about restricted and unrestricted.

I think as of right now, the SARCs are thinking, because I think we're questioning people as to this. The SARCs are saying this is what restricted means, this is what unrestricted means, and you can get a special victim counsel at that point.

So we're adding yet another gate or a speed bump, I want to say, to the investigative process.

CHAIR FERNANDEZ: Okay. Can we hear something that's either the same as Lisa's or different?

REP. HOLTZMAN: This is Liz

Holtzman. I just want to add something that

I thought. If the police think that this will

impede them, they'll probably conduct as much

of the investigation as they can before they

talk to the victim. So they're going to get

around this. Could.

I just don't know how effective -I mean I think it's the drafting, Michelle.
But I just, one, don't know how effective it's
going to be in achieving the objective. I
think it can be easily circumvented. I have
the same concerns that Lisa does.

MS. GARVIN: This is Meg. I just want us to be clear. They already do have the right to have counsel before talking to the investigators.

We're just -- this reference is just saying the police should be one more person that tells me you have the right, and I'm a little befuddled that we think that the police shouldn't be part of the process of telling people their rights.

But the honest assessment is could it interfere with investigations. The honest answer is yes. All rights can interfere with investigations, whether those are defendant's rights or victim's rights. That is the lay of the land with regard to rights in the criminal

1 process. 2 I guess I'm not particularly 3 concerned about that. I'm much more concerned 4 about the victim knowing what he or she is 5 entering into and doing it willingly and knowingly. 6 7 COL HAM: This is Colonel Ham. Is there any concern with potentially replacing 8 9 a current Article 31(b) right with -- rights 10 warning with another rights warning? 11 CHAIR FERNANDEZ: What's a 31(b) 12 right? 13 COL HAM: You have the right to --14 if you're a suspect of an offense, you have 15 the right to remain silent. Anything you say can and will be used against you. 16 You have 17 the right to an attorney. 18 CHAIR FERNANDEZ: Miranda. 19 COL HAM: But beyond Miranda, 20 because it advises of exactly what offense 21 someone is suspected of. So it's beyond 22 Miranda, and it's triggered by suspicion of

commission of offense, not custodial interrogation. So if there's any collateral misconduct the person is reasonably suspected of, they'll have that rights warning, and they're going to have another rights warning that if they talk to the police they can talk to another attorney.

I'm just raising it, because now you're talking about potential multiple rights warnings before a victim talks to a police officer or an investigator.

CHAIR FERNANDEZ: Yeah. This is

Mai. I'm not overly-concerned with somebody

being supplied with too much information from

the get-go. I think it's somewhat innocuous.

I think it tells everybody look, this is -
these lawyers are for real. You get them from

the very start.

I think the way that this is
written up right now, it provides information
without providing too much obstruction. I
mean that's my take on it. Bill, what do you

1 think? Bill, are you there?

MR. CASSARA: I took a phone call, and I had to mute you all for a second. So I apologize for that. This is Bill obviously.

So the question posed to me was?

CHAIR FERNANDEZ: What do you think about Michelle's rewriting?

MR. CASSARA: I will tell you that from -- I don't really have an issue with it.

I mean my only concern when I read it was how are we going to educate the first responders, so to speak, to make sure that they do this right. I mean obviously this is before I or any of my people, any of my peeps would get involved in this.

But you know, having met a number of young MPs over the years, I'm not sure that this is going to be conveyed correctly, or CID agents, you know, because when a CID agent gets on the scene, you know, it's almost like, you know -- it's almost like reading a suspect their Article 31 rights, you know.

1 Occasionally, they do stop 2 talking, and if you start telling the victim 3 that, you know, she has a right to meet with 4 an attorney or he then, you know as Lisa said, 5 you do run the risk that they are going to 6 stop talking. 7 CHAIR FERNANDEZ: Who just joined the meeting? This is Mai, sorry. 8 9 MR. CASSARA: I don't think 10 there's a better solution, but that was my 11 only concern when I read it. 12 CHAIR FERNANDEZ: I'm sorry. Who 13 just joined? 14 DEAN ANDERSON: This is Michelle. 15 I got cut off. 16 CHAIR FERNANDEZ: Oh, okay. 17 DEAN ANDERSON: Sorry about that. 18 CHAIR FERNANDEZ: Has everybody 19 who's on the line had an opportunity to speak 20 on this matter? DEAN ANDERSON: I think -- I just 21 22 want to underscore. This is Michelle. I want

to underscore how modest this proposal is.

This is only about directing military police
to advise a victim of their rights. Military
police advise people of their rights all the
time.

They're trained to do so. Do they do it perfectly every time? No. Are they sometimes too young to do it well? Sure. But that's true with defendant's rights.

This is a modest proposal that simply allows the victim again, if she is approached by the police, to understand that she has an opportunity to consult with an attorney before making a decision about whether or not to go on the record with the police with an unrestricted report, or whether to decline to do so.

CHAIR FERNANDEZ: Okay. Let's -I think we've had the discussion that we can
have on this. I'm prepared to take a vote on
this, and I'm going to vote that we go for the
proposal that Michelle wrote. Anybody else

1 like to go next? DEAN ANDERSON: This is Michelle. 2 3 I'll vote for it. 4 MS. GARVIN: This is Meg. I'11 vote for it. 5 DEAN SCHENCK: This is Lisa. 6 I'm 7 against it. 8 MR. CASSARA: This is Bill. I am 9 for it. 10 REP. HOLTZMAN: Liz Holtzman, I'm 11 against it. 12 CHAIR FERNANDEZ: Okay. Sounds 13 like the for have outweighed the no's, so the 14 proposal stays in. To be exact, Michelle's 15 language that she just redrafted stays in. DEAN SCHENCK: Okay, this is Lisa. 16 17 I do have one comment. I believe the language, the way it's phrased, needs to be 18 19 modified, in that we should direct the 20 Secretary of Defense. We shouldn't tell the 21 Secretary of Defense to direct the DoD. 22 should direct the Secretary of Defense to do

1 it.

So the Secretary of Defense direct

-- the Secretary of Defense develop and

implement policy, do you see what I mean? We

don't need that "direct the DoD" in the

middle.

MR. CASSARA: I think what you're saying is that comes from the Department of -- as we say, the Department of Redundancy department. The Secretary of Defense is the Department of Defense, so --

DEAN ANDERSON: Yeah, sorry. This is Michelle. I was simply mimicking language that I saw elsewhere. I certainly defer to the staff and to others about what the directive -- where the directive goes.

CDR KING: And do you want this
moved to the special victim counsel portion,
or do you -- what do we do with the first
bullet, because that's already in your report?
Or do you want us to replace what you have
with this in the special victim's counsel

1 section? 2 I don't think it's DEAN ANDERSON: 3 a bad idea, because it seems to be -- do we 4 put it in both? 5 This is Liz REP. HOLTZMAN: 6 Holtzman. Could you please advise me what 7 page the bullet is on? COL HAM: Yes ma'am. It's on page 8 9 110. It's Recommendation 8. 10 REP. HOLTZMAN: That's the first 11 bullet? 12 COL HAM: Yes ma'am. 13 REP. HOLTZMAN: I must have a 14 different document then. This is April 23 '14 15 draft? COL HAM: Yes ma'am, and that's 16 17 what I'm saying. The first bullet is already 18 in the document. What I'm asking is do you 19 want the second bullet in the same place, or 20 do you want it in Victim Services? I'm just 21 trying to figure out where you want it. 22 REP. HOLTZMAN: I don't know. Ι

1 guess I must have a different document, 108. Is that the one, 108 or 110? 2 3 COL HAM: 110 ma'am, Recommendation 8. 4 5 REP. HOLTZMAN: Where is your 6 first bullet? I only see one item there, one 7 paragraph. I don't see any bullet. 8 DEAN ANDERSON: We're talking 9 about the email. 10 COL HAM: The bullet, ma'am, is on 11 the email that Dean Anderson sent. I'm sorry 12 I'm not being clearer. The top bullet on Dean 13 Anderson's email is already Recommendation 8 14 on page 110. 15 DEAN SCHENCK: This is Lisa. It's 16 on page 106, Liz. I think it's probably 17 printed on your page 106. DEAN ANDERSON: So this is 18 19 Michelle. 20 REP. HOLTZMAN: It's on 106 or 21 whatever. Okay. I don't have it, because 22 we're not dealing with pages, but that's okay

1 with me. 2 CHAIR FERNANDEZ: Okay. Let's move on folks, because it's 9:20. 3 4 MS. GARVIN: Actually Mai, this 5 is Meg. I know we need to move on, but I think they're not identical recommendations. 6 7 One actually explicitly talks about the victim having a right to consult with --8 9 The way Michelle drafted it, it's 10 slightly different language intended to get to 11 the same thing. I would say we substitute out 12 Recommendation 8 and put this, which is a 13 stronger, clearer directive recommendation in. 14 COL HAM: Okay. So you want the 15 language after "make a restricted or 16 unrestricted report," the language "or no 17 report at all"? 18 REP. HOLTZMAN: Excuse me. I 19 think as a member of the subcommittee, I am 20 entitled to understand exactly where you are, 21 so I can follow the discussion. I cannot 22 follow the discussion because you're talking

1 about two bullets, moving something from one 2 place to another. I'm sorry, I just don't 3 know where you are. 4 CHAIR FERNANDEZ: Liz, did you get Michelle Anderson's email? 5 REP. HOLTZMAN: Yes. 6 7 CHAIR FERNANDEZ: It talks about Recommendation No. 2/5. 8 9 REP. HOLTZMAN: I have that. 10 MS. GARVIN: So ignore the 11 recommendation -- this is Meg for the record. 12 Ignore that opening language, that that is the 13 correct email. It's those two bullets, taking those two bullets, putting them in the text of 14 15 the Word document that we were looking at 16 yesterday --17 (Simultaneous speaking.) 18 MS. GARVIN: -- yes, on page 110. 19 REP. HOLTZMAN: It was on page 57 20 or something like that yesterday. Okay. 21 you're on page 110, and you're substituting 22 these two bullets points in the email for the

1 Recommendation No. 8 that's on page 110, draft 2 23 April '14? 3 MS. GARVIN: Correct. 4 CHAIR FERNANDEZ: Correct. 5 REP. HOLTZMAN: And the language 6 you're substituting -- the language you're 7 omitting, it starts "The Secretary of Defense implement a policy which clarifies that a 8 9 victim may consult with and receive an SVC"? 10 MS. GARVIN: Correct. 11 REP. HOLTZMAN: You're going to 12 take that out? 13 DEAN ANDERSON: Yeah, that first 14 sentence, that first sentence where it says 15 "The Secretary of Defense implement a policy" -- this is Michelle. That first sentence is 16 17 substituted with the language of the new recommendation. I do want to keep the 18 19 sentence that says "Communication made during 20 this," and I would just take out the word "initial." 21 22 "Communication made during this

consultation would be confidential and protected under attorney-client privilege."

I also agree with Colonel Ham, that the "or no report at all" is appropriate language to mimic in the first sentence.

MS. GARVIN: This is Meg. I agree with that.

DEAN ANDERSON: So then we're only

-- I think if Liz knows where we are, I think

we're only on the question of whether or not

this -- these two bullets of recommendations

show up twice in the report or once in the

report, and for me it really comes down to a

question of structure.

findings about the victim's inability to control the information and to -- and to have that information leaked in different ways, and then it automatically become a restricted or an unrestricted report, I do think a finding -- a recommendation that the victim retain control about whether or not they can make a

1 restricted or unrestricted report after 2 consulting with an SVC is important to have, 3 in the section where we talk about the lack of control victims have over the information. 4 I also think it belongs with the 5 SVC section because it more clearly identifies 6 7 when the right attaches, if it has not attached heretofore, and that is when the 8 9 investigation commences, or when there's a 10 potential for an investigation commencing 11 actually. 12 So I would opt, although I don't 13 feel strongly about this, I would opt to have 14 it in both places, depending on how we 15 structure the findings. This is Mai. 16 CHAIR FERNANDEZ: 17 That's what I thought from the get-go, we should put it in both places. 18 19 MS. GARVIN: This is Meg. That 20 makes sense to me. 21 CHAIR FERNANDEZ: Okay. Anybody 22 have opposition to that?

1	(No response.)
2	CHAIR FERNANDEZ: Okay. Let's
3	move on. Meg, yesterday we ended our
4	conversation on the what do you call those
5	
6	MS. GARVIN: The collateral?
7	CHAIR FERNANDEZ: Yeah, thank you,
8	the collateral misconduct, and I asked to see
9	if there was some way that you could come up
10	with some compromise language. Did you by any
11	chance
12	MS. GARVIN: No, I have not done
13	that. If we can go through the rest of the
14	recommendations, I can be looking at it then.
15	But I don't have language to propose right
16	now.
17	CHAIR FERNANDEZ: Okay.
18	MS. GARVIN: So if you want to go
19	through something else and come back to it.
20	CHAIR FERNANDEZ: That sounds fair
21	enough, okay. So now I'm lost. Which
22	recommendation do we go to next? Sherry, 20?

1 CDR KING: Yes. 2 CHAIR FERNANDEZ: Sherry, could 3 you read 20? 4 REP. HOLTZMAN: Where is that 5 page? CHAIR FERNANDEZ: It's on page 77. 6 7 REP. HOLTZMAN: Didn't we skip Oh sorry. Okay, go ahead Sherry. 8 pages? 9 Sorry. 10 CDR KING: Okay. The 11 recommendation, the finding on Recommendation 12 20 is that the fear of damage to one's 13 military career deters victims from reporting 14 having been sexually assaulted, and then 15 Recommendation 20 reads "The Secretary of Defense directs the DoD to implement policy 16 17 that protects victims of military sexual assault from suffering damage to their 18 19 military careers, including weakened 20 performance evaluations or lost promotions, 21 security clearances or personnel reliability 22 certifications, based on having been a victim

of sexual assault, having reported sexual
assault, or having sought treatment for sexual
assault.

"Additionally, the DoD promulgates regulations that ensure the SVC advise their clients of the means by which they can challenge any inappropriate personnel action, based on having been a victim or seeking treatment."

DEAN SCHENCK: Okay, this is Lisa.

Just a wording, and this goes to the other recommendations on this page. Again, we should direct -- we recommend the Secretary of Defense implement policy, you see what I mean? We don't need the Secretary of Defense directing DoD.

Also in the finding, I think it should say "deters victims from reporting a sexual assault," or I mean I don't know if I like "having been sexually assaulted." But anyway, I'm fine with this. I also think we should put, instead of "including," I think we

1 put "including, but not limited to," if you think we need it. 2 CHAIR FERNANDEZ: I like the 3 including but not limited to language. 4 5 DEAN ANDERSON: Yeah, this is Michelle. I do too. 6 7 REP. HOLTZMAN: This is Liz That sounds like a contract. 8 Holtzman. Ι 9 don't think this is a contract. 10 MR. CASSARA: I don't have any 11 issue with that. This is Bill. 12 CHAIR FERNANDEZ: Anybody else 13 have any commentary on this finding and recommendation? Okay. I think most people 14 15 were okay with the including but not limited to language. So we'll include that in, and 16 17 we'll go on to Recommendation 21. COL HAM: Ma'am, if I could --18 19 this is Colonel Ham. So 19 is in abeyance 20 right now or --21 CHAIR FERNANDEZ: Yes. 22 COL HAM: Okay.

1	CHAIR FERNANDEZ: Meg is
2	scribbling as we are talking.
3	COL HAM: Okay. Then ma'am, the
4	ones that are highlighted were ones that we
5	think Dean Anderson has taken care of with her
6	redrafted recommendations. So it may be that
7	these all just get deleted.
8	REP. HOLTZMAN: Colonel Ham, what
9	are you referring to in these all?
10	COL HAM: Starting on page 77, the
11	ones that are highlighted, that say "previous
12	draft." Previous potential recommendations
13	(Simultaneous speaking.)
14	REP. HOLTZMAN: Finding 22, 23,
15	24, 25?
16	COL HAM: Yes ma'am, yes ma'am.
17	We think those are all rewritten by Dean
18	Anderson. But we didn't want to delete them
19	until you gave us the okay to do so.
20	REP. HOLTZMAN: I don't
21	understand. Rewritten? Did we approve them
22	before? I guess I'm confused.

1 DEAN ANDERSON: So we actually didn't -- this is Michelle. We actually 2 didn't review them before. 3 They were ones that we didn't get 4 to, and they were ones -- a lot of this 5 language, if you read through it, is language 6 7 that I pulled for both the text of the description, which we didn't review in detail 8 9 on our phone calls. But it's in the text of the 10 11 description of background information, and 12 it's also part of the findings and 13 recommendations that I developed from this. 14 So you know, like Finding 24 talks about 15 barriers to reporting. I think to the extent 16 possible we should go through these, because 17 we've never really looked at these. 18 REP. HOLTZMAN: Excuse me. This 19 is Liz Holtzman. We did look at Finding 22, because I remember having objected to it, and 20 21 because I didn't think we were in a position 22 to -- I was commenting on the Secretary of

Defense and the military services' commitment
and --

DEAN ANDERSON: Yeah, and with that thought -- this is Michelle -- I thought we agreed with all that, and I didn't include any of that information in Finding 22, because I do recall that dialogue we had.

REP. HOLTZMAN: I think we should just junk all of this on page 78 and 79, the ones that are underlined. I don't think that they're -- I don't know what the findings, what recommendation could possibly come out of them. I mean, I guess it's something that could.

But I didn't know what they were pointing to. So I don't know that we need them. I don't know what recommendation they relate to, and so I would just agree with Colonel Ham's view, which is they're not necessary and take them out. But you can't just have findings without recommendations, I think. I don't know.

1 CHAIR FERNANDEZ: Michelle, what's 2 your take? You wrote them up. 3 DEAN ANDERSON: Well, I think we 4 could actually fairly quickly go through 5 these, if we all -- and I -- you know, I actually think that we could do it in five 6 7 minutes. 8 (Simultaneous speaking.) 9 REP. HOLTZMAN: Are we going to 10 read them --11 DEAN ANDERSON: Pardon? 12 REP. HOLTZMAN: Are we going to 13 read them all? 14 DEAN ANDERSON: No. I mean I 15 don't think we should read them aloud. think we should look at each one of them, 16 17 though, and go through them fairly quickly, and I can tell you whether I took the language 18 19 and where I put it or whether I junked it, if 20 that's helpful. 21 CHAIR FERNANDEZ: Yeah. I think 22 just a little bit of background on this, and

1 then I think we've got to figure -- I think 2 Liz makes a good, brings up a good issue. Ιf 3 we're not going to have a recommendation that goes along with these findings, structurally 4 what do we do with these? 5 DEAN ANDERSON: Okay. So possible 6 7 Finding 21. I'm on page 77. Are you guys with me? 8 9 Okay. This is language that 10 evolved slightly, but it's background 11 information that came up, that went into 12 introductory materials. 13 It's not necessary to have it as a 14 finding. We actually have -- I reformulated 15 some of it and put it into the -- you'll recall we voted yesterday in favor of a 16 17 provision that said they should be trained, 18 folks should be trained that this is about --19 it doesn't destroy morale; it's consistent 20 with good order and discipline, etcetera. 21 So I think Finding 21 should be 22 junked.

1 CHAIR FERNANDEZ: Okay. Let's 2 junk it. 3 DEAN ANDERSON: Finding 22 was 4 objected to by Liz and many others of us. Ιt should be junked. I'm just saying what -- I 5 didn't include it anywhere. 6 7 CHAIR FERNANDEZ: Okay. DEAN ANDERSON: Is this okay? 8 9 guys all with me? 10 CHAIR FERNANDEZ: Yeah. We're 11 great, we're good. Keep going. 12 DEAN ANDERSON: Yeah. Finding 23 13 is about, has some of the language that is now 14 introductory language, about that this is one 15 of the most under-reported crimes in the United States generally, and that there are 16 17 specific structural impediments to reporting 18 that are -- that derive from military -- their 19 structured military life. So it's now in the introduction. 20 21 I don't think we need a finding. I think 23 22 goes.

1 CHAIR FERNANDEZ: Okay. 2 MR. CASSARA: We're on a roll. DEAN ANDERSON: 24 is also -- it's 3 4 almost verbatim language. The first bullet in 24 is language that comes out, and is now part 5 of the introductory materials earlier in the 6 7 document. So Finding 24, first bullet, should be -- there's no need to repeat it. 8 9 elsewhere in the document. 10 Finding 24, second bullet is about 11 the proximity of individuals on military 12 installations, alcohol. It seems like it was 13 pulling in a lot of information that was -- I 14 tried to separate these out and put these into 15 the proximity problem, and that goes with the retaliation issue, among other things. 16 17 So it's elsewhere in the document, more clearly associated with findings and 18 19 recommendations that we made in the document. 20 So I think the second bullet goes. 21 CHAIR FERNANDEZ: Okav. 22 DEAN ANDERSON: Finding 25, the

1 first bullet is elsewhere in the document. 2 It's now in introductory materials. Finding 3 25, second bullet is actually now in some of 4 the ideal, though it's not quite as strongly stated. The idea is actually now in the 5 introduction to our entire Victims Services 6 7 Subcommittee report. The third bullet is also verbatim 8 9 in the introductory materials to the whole 10 report. So Finding 25 is elsewhere, and 11 should go. 12 CHAIR FERNANDEZ: Okay. 13 DEAN ANDERSON: Finding 26. This is about the kinds of services that are 14 15 important. That certainly shows up elsewhere in the document, where talk about the victims 16 17 services. So this not all personnel assigned demonstrates the quality or skills and this 18

Correct me if I'm wrong, Commander
King and Colonel Ham. These recommendations
and findings, I believe, are elsewhere in the

19

20

21

22

recommendation.

1 document, but I want to confirm that with the 2 two of you, at least something like them. 3 I think they are. CDR KING: I've 4 read it so many times. They've been in at 5 least one version. I'm pretty sure --DEAN ANDERSON: I think they 6 7 showed on -- yeah. I think they showed up under the SARC section, not the -- but I'm not 8 9 sure. 10 CDR KING: They show up under the 11 SARC and VA, and we have a specific 12 recommendation about both. 13 DEAN ANDERSON: Yeah, that's what They're elsewhere in the document. 14 I thought. 15 CDR KING: Yes. DEAN ANDERSON: Possible Finding 16 17 28 is -- this is actually now broken out, the concerns about retaliation, the concerns about 18 19 collateral misconduct and being believed and 20 being able to control the information. That's 21 now broken out into findings and 22 recommendations elsewhere. So I rewrote that

1 and put that into findings and recommendations 2 elsewhere. 3 MR. CASSARA: Okav. 4 CHAIR FERNANDEZ: Okay. Nice job, Michelle. 5 DEAN ANDERSON: Oh thanks. 6 Ι 7 think that this is really hard stuff, and I think the hardest we're about to get to, and 8 9 that's collateral misconduct, right? 10 MR. CASSARA: Michelle, for your 11 hard work, we're doubling your pay. 12 (Laughter.) 13 DEAN ANDERSON: Doubling the 14 enormous amount I'm getting from the military. 15 That's right. 16 MR. CASSARA: There you go. 17 DEAN ANDERSON: For the record, we're doing this for free. I'm doing this for 18 19 free, we all are. 20 MR. CASSARA: We all are. 21 DEAN ANDERSON: Okay. So I think 22 the only thing we still have outstanding is

1 the question of collateral misconduct, is that 2 true? 3 CHAIR FERNANDEZ: That's is 4 correct. 5 DEAN ANDERSON: Okay. REP. HOLTZMAN: Wait a minute. 6 7 This is Liz Holtzman. We haven't gone through the other recommendations, crime victims 8 9 rights and the other recommendations in the 10 rest of the draft. 11 This is Sherry. CDR KING: We 12 have Mr. Cassara's additional view, and then 13 some of the crime victim rights, at least one or two of the recommendations in there are 14 15 So if we want to do that, and then there's a couple of new ones in the SVC that 16 17 you haven't previously seen before. 18 So I'm not sure. It might be 19 easier to go to Mr. Cassara's additional view 20 and then before you go to the crime victims 21 section. We could either do that first or do 22 the SVC new recommendations first.

1 DEAN SCHENCK: Well, this is Lisa. 2 I'd like to do Bill's while we've got Bill on the line. 3 4 MR. CASSARA: I'm here. 5 CDR KING: That's at page 129. MR. CASSARA: And I personally 6 7 thought it was brilliant, but that's me. we've done previously, I would like to express 8 9 my gratitude to the staff for helping me write 10 this, because I'm nowhere near this coherent. 11 Makes me sound much smarter than I am. 12 DEAN ANDERSON: Could you guys 13 tell us what page it is again? I apologize. 14 MR. CASSARA: 129. 15 DEAN ANDERSON: Okay, thanks. REP. HOLTZMAN: Bill, this is Liz 16 17 Holtzman. I just have one question about the -- and on page 131. In the third bullet, when 18 19 you say "The members should be instructed," 20 are you referring to jurors? Is that the part 21 for jurors? 22 MR. CASSARA: Yes, yep.

1 REP. HOLTZMAN: Okay. Well, okay. 2 I basically appreciate very much the dissent 3 and your comments, and I personally agree with the last four bullets. I do have a problem 4 with the third bullet, and I'd like you to 5 explain why you think that's important, 6 7 because my concern about that is that I don't know what an interview is. Is that under 8 9 oath? 10 MR. CASSARA: Well, no. An 11 interview itself is generally not under oath, 12 unless the judge has ordered a deposition. 13 REP. HOLTZMAN: Right. So this would not be under oath? 14 15 MR. CASSARA: Right, and my concern is this. When combined with the 16 17 recent changes to Article 32 hearings, where the ability of the defense to question, 18 19 rather, the alleged victim of a sexual assault 20 is going to be severely curtailed, to put it 21 mildly. 22 We heard some testimony from the

one federal public defender who, when I asked him, you know, about how this works out in the federal system, he said "Frankly, many times it's trial by ambush."

I'm concerned that we are going -we're going to be in a position where the
defense counsel have not interviewed the
alleged victim prior to trial, because he or
she has refused to.

The only opportunity that they're going to get to question the alleged victim in any form is at trial, and any -- which is going to be obviously limited to a cross-examination of those matters raised by the direct examination.

so if we've gotten to a point where the defense has never spoken to this person outside of the realm of the trial itself, there is no way that the defense is going to know what is going to come out, and they could be severely ambushed.

Again, we run into -- you know,

1 this is the other problem. When you combine the change in Article 32 with the fact that we 2 3 go to sentencing right after findings. 4 There's no pre-sentence report. So the guy's 5 convicted at noon. On Monday at two o'clock, 6 on Monday at three o'clock, they start 7 sentencing. REP. HOLTZMAN: Okay, Bill. 8 This 9 is Liz Holtzman again. 10 MR. CASSARA: All right. 11 (Simultaneous speaking.) 12 REP. HOLTZMAN: If we were to 13 adopt the last four bullets. 14 I'm sorry, say that MR. CASSARA: 15 again? REP. HOLTZMAN: If we were to -- I 16 17 personally think the last four bullets make a 18 lot of sense and are fair. But I don't know 19 why -- I think that if you had those last four 20 bullets, that would affect the statement you 21 just made. 22 I also don't know why the

interview needs to be pretrial that you've asked for in Bullet No. 1. If this has to do with sentencing, I could open to an interview prior to the sentencing.

But I'm not sure I would agree to a pretrial interview because, you know, that opens up the possibility for harassment and all the rest, that we've often seen in these cases.

MR. CASSARA: Well, but I mean with the new changes to Article 32, any pretrial interview would include a special victims counsel and/or the prosecutor. So I think that the potential for harassing or embarrassing the victim are severely diminished.

REP. HOLTZMAN: I understand that.

But I think that if we adopted bullets, 1, 2,

3, 4 and we went to a post-trial presentencing interview, I would have less objection. I'm not sure I would still support it, but I think that that would -- you know, I would have much

1 less concern about that. 2 MR. CASSARA: I understand. 3 CHAIR FERNANDEZ: Let me ask, 4 though. This is a dissent. I mean I don't 5 know if we need to support a dissent. MR. CASSARA: Right. I was just 6 7 getting ready to say, Sherry, correct me if I'm wrong, but can somebody do, you know, sort 8 9 of a concurrence in part like they would do in 10 a federal court, rather than a typical --11 REP. HOLTZMAN: I'm sorry. 12 is Liz Holtzman again. My proposal would be 13 that we adopt -- so that it's not part of the 14 dissent, that we adopt the last 15 recommendations, the recommendations that are contained in the last four bullets that Bill 16 17 has proposed. DEAN SCHENCK: This is Lisa. 18 I 19 completely agree with Liz. The problem --20 Bill, the last bullet, when the accused gets 21 to make an unsworn statement, I don't believe 22 that the government can make objections.

1 they?

MR. CASSARA: Well, in some cases they can. For example, CAAF came out with a case just this week about the government being allowed to object to certain references to sex offender registry.

DEAN SCHENCK: Okay. So why would we expand the type of objections, the number of objections that the defense can use against a victim, when the accused himself only has limited, you know, he can say whatever he wants, and the government can only object to minor things, that one CAAF opinion.

But generally, the government's just restricted to providing additional information, you know, rebutting what was said in the unsworn. By that time, you really don't want to do it. So I understand the position of the defense. It's been more to the position of the government, when the accused makes an unsworn statement.

So I'm with Liz. I completely

1 agree. We should absorb all these bullets except for the last one. I believe the 2 objections, whatever objections that are 3 4 authorized for the government when the accused makes an unsworn statement, those would be the 5 6 objections that would be authorized for the 7 defense. MR. CASSARA: 8 That's not my 9 intent Lisa, just so you know. 10 DEAN SCHENCK: Then maybe you 11 should just rephrase, because like I said, the 12 accused gets to rant on and on, and the 13 government is stuck to rebuttal information. 14 I've got to run to a faculty meeting. I'll be 15 listening until about three more minutes, 16 okay. 17 REP. HOLTZMAN: Lisa, this is Liz 18

REP. HOLTZMAN: Lisa, this is Liz
Holtzman. Maybe I didn't make myself clear.

I'm not in favor of Bullet No. 1. I don't
know whether you are. As written, I'm not in
favor of it. The pretrial interview of the
witness, of the victim.

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1 DEAN SCHENCK: You know, we do have those cases. This is Lisa. We do have 2 those cases where the victim, at this point 3 4 now, isn't going to be required to testify at 5 a 32. The victim may not testify on the 6 7 merits, because the victim -- the victim, the accused may plead guilty, and then the defense 8 9 has never had a pretrial interview with that 10 victim. So you know, I'm torn on that one. 11 REP. HOLTZMAN: Well my suggestion 12 is to make it post-trial, post presentation of 13 evidence, just as the sentencing, before the 14 sentencing takes place. 15 DEAN SCHENCK: So that would be -this is Lisa -- so that would be -- I agree 16 17 with that. So it would be to provide a 18 presentencing interview. 19 REP. HOLTZMAN: Correct. 20

DEAN SCHENCK: And that could mean any time before, any time before sentencing.

Refuses to provide an interview. Then again,

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we have to say an interview with the defense because, you know, they're going to be interviewed by everybody.

But I would say provide the defense, you know, be interviewed by the defense, an opportunity for the defense to interview them, and then they -- prior to sentencing, and that means it would cover any time before sentencing, and that means it would cover any time before sentencing. So if they got interview before the 32, that's it.

DEAN ANDERSON: Hey, this is
Michelle. I have to step off for about five
minutes and I'll be right back, and I'm okay
with whatever we decide on this issue.

DEAN SCHENCK: This is Lisa, one more thing. Can I ask the staff, I know this might be a pain. But could you create a document with just the recommendations from both of the sections, so that I could look at it over the weekend for like language and typos and just general stuff, not to fight

1 about them? 2 I just want us to look good when we provide this to the rest of the panel. 3 mean I hate to be OCD about it, but I really 4 want to take a look, and I find it difficult 5 to do that when we're changing them so much. 6 7 COL HAM: Yes. Thank you. 8 DEAN SCHENCK: 9 CHAIR FERNANDEZ: Okay. Where do 10 we stand on this, on full dissent? Is it now 11 a dissent or it's not a dissent? 12 Well, let me pose a MR. CASSARA: 13 question to Sherry that I hope will facilitate 14 the resolution. Sherry is it possible for, 15 you know, for Liz, for example to say I concur, and recommend that bullets 2, 3, 4 --16 17 2, 3, 4, 5 become, you know, be implemented. I disagree on sort of a concurring and 18 19 dissenting opinion. 20 COL HAM: Well, the proposal, I 21 think -- this is Colonel Ham, Mr. Cassara. Ιt 22 sounds like the proposal is to move those

bullets into the subcommittee's recommendation for an unsworn, and the question is do the members agree with that, and then if not, you go to the next step.

Any member can provide any statement about anything, concurring, dissenting, agreeing, I mean, although it wouldn't make much sense to do agreeing. But it sounds like the proposal is to move the information in those bullets into the recommendation that the victim get the unsworn.

REP. HOLTZMAN: With two caveats.

COL HAM: Yes ma'am, yeah.

REP. HOLTZMAN: One is that, as

Lisa suggested on the last bullet, to make it

clear that they're the same objections that

the government has for a defendant, or I can't

remember exactly what. There's an amendment

she suggested to the last bullet, and the

amendment that she and I both agreed on, which

is to provide a presentencing and take the

word "pretrial" out of Bullet No. 1 and put
presentencing."

MS. GARVIN: This is Meg, this is Meg. I understand the proposal. The only two bullets I would support are three and four, the instruction and the new matter delaying, the few matters brought up delayed. Oh, so 3, 4 and 5. You know, Bullet 1, even if it's presentencing with the amendment, I wouldn't support, and number two, the five days in advance I would not support.

COL HAM: In some of the services,

I think the Air Force requires the accused,

the substance of the unsworn in advance as

well. That goes by service.

REP. HOLTZMAN: I'm sorry. I
guess I didn't read -- this is Liz Holtzman
again. I guess I didn't read Bullet No. 2
really carefully. I mean it should be five
days in advance of sentencing. I don't mind
providing a statement before the sentencing
takes place.

1 I think if we changed that, 2 instead of before trial to do it before sentencing, then I have no objection. Would 3 you have an objection still, Meg, to that, if 4 it were before sentencing? 5 I would. MS. GARVIN: I don't 6 7 know -- it means to take away the oral component of sentencing statements, meaning 8 9 like you can't -- you have to have written it 10 down and done it. 11 If there is a rule that governs 12 defense, statements of allocation, that mandates both, then the recommendation of 13 14 victims right of allocution or victims 15 allocutions should be treated akin to the defendant's right of allocution. 16 17 language I would agree with. 18 But so you're saying some of the 19 services do treat --20 COL HAM: You know, I don't -- I 21 recall that from some appellate opinions, but 22 I don't --

1 MR. CASSARA: Yeah, ma'am this is Bill. I don't think that's the case. 2 3 done several Air Force courts-martial, and I've never had a client have to turn in --4 even with guilty pleas, that they've had to 5 turn in a version of their unsworn. 6 7 MS. GARVIN: Yeah. So I would not support it. I mean I just -- my 8 9 fundamental position is the victim rights 10 allocutions with regard to just their victim 11 impact statements should be treated akin to 12 the unsworn statement of defense, which is 13 their right of allocution. But that's my 14 fundamental position. 15 REP. HOLTZMAN: But Meg, just stay with me for one second. This is Liz Holtzman 16 17 again. I'm not saying that they should give the oral statement, although I do think -- I 18 19 mean I'm not necessarily opposed to the 20 presentencing interview, and maybe that's just 21 sufficient if you took out the number two.

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I didn't realize it was -- I'm

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sorry. I misread it, and I didn't realize
that it was before trial. My only sense, my
only -- where I'm coming from is I don't think
it's unfair to have the substance of what the
victim is going to say be communicated to the
defendant.

Now I'm not saying it has to be in writing. Maybe the substance of it can be communicated by the government or the special counsel, or if there's an interview. But I don't think it's unfair to require that the substance be communicated. That's what I thought this was, this was asking for more than that, and I would not support it before trial.

DEAN SCHENCK: This is Lisa again.

I missed the last conversation. Are we still at an impasse?

REP. HOLTZMAN: Yeah. I made a mistake Lisa, because I didn't realize that the statement of the victim has to be provided five days in advance of trial to the

1 defendant. That I don't agree with. I don't 2 think it should be before trial, and I don't 3 think that we should be compelled to give a 4 statement. I mean the substance of the 5 statement I don't mind being communicated 6 7 before the victim gets to say that, give that statement. But I don't think that it should 8 9 be before the trial. 10 DEAN SCHENCK: Oh, you mean the 11 second -- the second bullet. 12 REP. HOLTZMAN: Yes. There's a 13 problem. 14 DEAN SCHENCK: They mean the 15 witness statement? 16 REP. HOLTZMAN: I'm not sure what 17 they're asking. 18 DEAN SCHENCK: You mean the 19 witness statement, Bill? This is Lisa. 20 MR. CASSARA: Yes. My proposal 21 would be that whatever statement the victim is 22 going to provide at sentencing be provided to

1 the defense on advance of trial, and you know. 2 CHAIR FERNANDEZ: Okay. Can I make a suggestion, that the subcommittee adopt 3 3, 4 and 5, and then Bill's dissent stays as 4 5 is. 6 DEAN SCHENCK: Okay. This is 7 Lisa. I think on number 2, the government's going to provide it anyway under the discovery 8 9 rules. I just have that gut feeling that 10 they're required to provide that. 11 MR. CASSARA: Well, I believe 12 that obviously if she had written something 13 down, they would. But obviously if she didn't 14 15 DEAN SCHENCK: So you're making her -- this is Lisa -- you're making her write 16 17 a statement? That would be my 18 MR. CASSARA: 19 proposal. 20 DEAN SCHENCK: Yeah. I can't live 21 with that. 22 MR. CASSARA: I understand.

1 DEAN SCHENCK: I mean there's no 2 way -- this is Lisa -- there's just no 3 freakin' way, having worked with victims for 4 20 years easily, I guess, there's just no freakin' way that we should ever require 5 victims of any criminal offense to write 6 7 something, to reduce their feelings to writing and provide it five days before trial. 8 9 Do you know the trauma those 10 people go through before the trial? 11 unbelievable, and then sometimes they don't 12 even find out about physical concerns. I had 13 to tell a sexual assault victim she was 14 exposed to genital warts during the sexual 15 assault, because we didn't get the medical record of the accused. You know, there's just 16 17 no way I'm voting for that. No. Sorry about 18 that. Okay, got to run, bye. 19 MR. CASSARA: I still love you. 20 DEAN SCHENCK: Okay, love you. 21 Bye. 22 CHAIR FERNANDEZ: Okay. This is a

1 dissent. Bill's dissent will go forward the 2 way Bill's dissent wants to go forward. Ι 3 think the only thing on the table is do we want to incorporate 3, 4 and 5 in our 4 5 recommendation. And it would be a 6 MR. CASSARA: 7 revised 5. 8 DEAN ANDERSON: Have we -- I 9 apologize. This is Michelle. I am back on 10 I apologize. Have we heard from the phone. 11 Meg on this, only in the sense -- Meg, are you 12 still with us? 13 MS. GARVIN: Oh yeah. I'm okay 14 with 3, 4 and 5. That was my position. Ι 15 mean I'm fine not putting any of them either, but 4 and 5 are not objectionable to me. 16 17 REP. HOLTZMAN: Well I guess I'm concerned because I have now -- this is Liz 18 19 Holtzman again. When this -- I mean I haven't 20 really read them again carefully enough, in 21 light of some of this conversation, which is 22 very helpful to me.

1 But Bullet 4, for example, says if 2 there's new matter brought up in the victim's unsworn statement, what does that mean "new 3 4 matter"? Does that mean new matter I mean --5 CHAIR FERNANDEZ: Not in evidence. REP. HOLTZMAN: No, I don't know 6 7 what it means. COL HAM: Ma'am. That's a term of 8 9 art in the rules for courts-martial. Is that 10 how you're using it Bill? And it would 11 matters that -- substantive matters that the 12 defense hasn't heard about yet, in general. 13 Is that correct, Mr. Cassara? 14 MR. CASSARA: Correct. I mean 15 the typical example is, and it's going to happen, especially as Lisa says, with the 16 17 possibility in guilty plea cases where the defense has never spoken to the victim prior 18 19 to the trial, and then he or she says on 20 sentencing that they've received mental health 21 treatment, and the defense has no knowledge of this. 22

1 You know, or I had a case recently in which the victim stated that she had to 2 3 take out a restraining order against my 4 client, an ex parte restraining order. Again, we had no knowledge at all of this. 5 concern -- you know, and I don't know if it's 6 7 true, unless I have a chance to actually investigate it. 8 9 So if the victim is going to say, 10 you know, I took out a restraining order, I 11 came down with a disease, whatever it is that 12 they're going to say, if we haven't heard of 13 that before, then we have to have an 14 opportunity to investigate it and determine if 15 it's true. REP. HOLTZMAN: Okay, well I don't 16 17 have -- and basically what you're saying is that this is material brought up at trial. 18 19 MR. CASSARA: At sentencing. 20 REP. HOLTZMAN: Right, but the new 21 evidence would be evidence that had not come 22 out at trial?

1 MR. CASSARA: That is correct. 2 REP. HOLTZMAN: So that you didn't know prior to the trial? 3 4 MR. CASSARA: That is correct. 5 REP. HOLTZMAN: Or by the conclusion of the trial? 6 7 MR. CASSARA: Correct. REP. HOLTZMAN: You know, I don't 8 9 have an objection to that. I guess I don't 10 have an objection to the last three. But 1 11 and 2 I would have to review really carefully 12 to support them, and they might need to be 13 modified. Certainly 1 needs to be modified. 1 and 2 would need to be modified. 14 So I couldn't support them as they 15 16 stand. I have no objection to 3, 4 and 5, and 17 5 as modified by Lisa Schenck. CHAIR FERNANDEZ: What I'd like to 18 19 do is keep 3, 4 and 5 in our recommendations, 20 and then let Bill's dissent stand as is. 21 MR. CASSARA: I'm fine with that. 22 CHAIR FERNANDEZ: If no

1 objections, we're moving on. 2 MR. CASSARA: And everybody just 3 so you know, I'm going to be muting you. have a phone call that I have to take at this 4 time. It will only take a couple of minutes. 5 I'll be back on in a minute. 6 7 CHAIR FERNANDEZ: Okay. Thanks, Bill. 8 9 MR. CASSARA: Yep. 10 CHAIR FERNANDEZ: Okay. It's 11 10:01. What do folks want to do? Do you want 12 to stay on for a little longer and see what we 13 can finish, or do people need to get off? DEAN ANDERSON: This is Michelle. 14 I can stay on. I think we just have to deal 15 with collateral misconduct. It's not a small 16 17 matter, but I think we could tackle it. 18 CHAIR FERNANDEZ: We have findings 19 with regards to -- we have two sets of 20 findings, crime victims and special victims 21 counsel. 22 CDR KING: This is Sherry.

There's only a couple in each one that you haven't seen and voted on before, I think. So there's maybe three or four new ones in the total of both sections.

and stay on another half hour. I'm going to really, really ask people to try to be -- unless it's something that you can't live without, let's try to get -- let's deal with the collateral misconduct and then let's get to the other, because otherwise, we cannot bring this to Congress at the right date.

So Meg, do you have anything that we can discuss or should we just bring it up to the committee?

MS. GARVIN: I think we just need to bring it up. I apologize. I think, yeah. I think we just need to bring it up. My recommendation would be that we consider it without the parenthetical, that we're leaving it to DoD to identify which low level -- what constitutes a low level misconduct that won't

1 be prosecuted. That would be, I think, some of 2 what middle ground, without punting on the 3 4 issue. 5 CHAIR FERNANDEZ: I like that, because it leaves a lot of discretion to the 6 7 government, then. DEAN ANDERSON: This is Michelle. 8 9 I'd vote for that. REP. HOLTZMAN: Well, this is Liz 10 11 Holtzman. I just want to express my 12 objection. We have not -- this is a major 13 recommendation that would put a blanket rule, 14 in essence requiring immunity to be granted in 15 whatever category of cases the Secretary of Defense agrees to or classifies as low level. 16 17 We have not had anybody talking to us about the consequences of doing this, and 18 19 while you know in theory there may be a lot of 20 good ideas, and maybe this is an excellent 21 idea, I think without having examined the

consequences of it, it's not really -- I

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1 couldn't support it. 2 I think if you want to say the 3 Secretary of Defense should study whether doing this would be, you know, effective. 4 But I could not support this is in 5 this way, because we have not laid the 6 7 groundwork for that recommendation. This is my view. I mean if you tell me we have 8 9 materials in the hearing that support, that 10 show that we've examined the consequences of 11 doing this, that would be fine. 12 But I don't know that I would 13 still support it, but I would feel much less 14 strongly then. But I think we have an 15 obligation, if we're going to make a recommendation, to show that we've done the 16 17 homework, not just that we think it's a good 18 idea. 19 MR. CASSARA: Everybody, what 20 page are we on? 21 COL HAM: 77, Bill. 22 MR. CASSARA: Thank you. That's

1 what I thought. I just want to make sure. I am much more 2 CHAIR FERNANDEZ: comfortable -- this is Mai -- with the study 3 4 language than I am with making the recommendation now. I think that we just --5 we can take a vote on this, whether we put a 6 7 recommendation that we study this or we leave the language as is without the parenthetical. 8 9 DEAN ANDERSON: So this is 10 Michelle. I vote to leave the language as is 11 without the parenthetical. 12 CHAIR FERNANDEZ: Meq. 13 MS. GARVIN: This is Meg. I concur with Michelle. 14 15 CHAIR FERNANDEZ: Liz. 16 REP. HOLTZMAN: I object to it, 17 with or without the parenthetical. 18 CHAIR FERNANDEZ: You want the 19 study language? 20 REP. HOLTZMAN: I would prefer 21 that, yes. 22 MR. CASSARA: I agree with Liz.

This is Bill. 1 2 CHAIR FERNANDEZ: I agree with Okay. We're going with the study 3 Liz. language this time. 4 5 DEAN ANDERSON: Okay. Then I'll write a dissent and whoever wants to join that 6 7 is welcome to. I think this is a crucial issue. 8 9 The Department of Defense has 10 identified this as the most -- one of the most 11 crucial reasons why people refuse to, you 12 know, report. So we'll move forward from 13 that. When do you need the language on the 14 dissent for this? COL HAM: Today would be good, but 15 16 as soon as possible. 17 MS. GARVIN: With regard to that, I imagine that the process has to be we send 18 19 it to you, you send it back out. Is that 20 accurate, that we cannot send it to each 21 other? I'm going to dissent. This is Meg. 22 CDR KING: If you send to me, Dean

1 Anderson, I will send it out right away to all 2 the members. Anybody can respond back to me. 3 But they don't get to --COL HAM: 4 but nobody gets to comment on your dissent, ma'am, unless it's discussed, like we did Mr. 5 6 Cassara's. 7 CDR KING: You can send it back -respond back to me if you want to join it, if 8 9 you want a -- that it's both of yours or --10 MS. GARVIN: That's what I'm 11 saying, that it is the best way for -- I 12 imagine Michelle, based on conversations to 13 date, Michelle and I, what we articulated 14 during the meetings, we seemed to be in 15 alignment. I'm going to guess our dissents will be the same. 16 17 So what I'm trying to figure out is it joint dissent rather than -- trying to 18 19 figure out process to ensure it's a joint 20 dissent, and if we actually align. COL HAM: 21 It's really not a 22 dissent. It's just a separate statement.

1 MS. GARVIN: I'm sorry. I'm 2 sorry, yes. 3 COL HAM: I mean it's semantics, 4 but there's just separate statements of different members on different issues. 5 DEAN ANDERSON: Are we authorized 6 7 -- are Meg and I authorized to dialogue and 8 put forward a separate statement together? 9 CHAIR FERNANDEZ: You guys can't 10 have a conversation without everybody present. 11 So that's the issue. What you can do --12 (Simultaneous speaking.) 13 MS. GARVIN: -- send it out, and 14 then I can look at it, along with the rest of 15 the committee. 16 CHAIR FERNANDEZ: Okay. So you're 17 putting out the dissent. We all look at it, make any kind of commentary. Those of us who 18 19 are in favor of the dissent, I mean it's only 20 going to be Meg's input. 21 So what I think you need to do is 22 send it out to the whole committee. Meg, you

1 make any commentary, send that back and 2 Michelle, if you don't have a problem with it, you send back an acquiescence to the whole 3 4 committee again. 5 DEAN ANDERSON: What do you mean acquiescence? 6 7 CHAIR FERNANDEZ: That you're acquiescing to whatever Meg wants to edit. 8 9 DEAN ANDERSON: Yeah. There may 10 be others who are not on the call who wish to 11 join, but agree with the theory in principle, 12 that I would circulate something. 13 would make a decision whether to join that 14 statement or not, with whatever corrections 15 seem appropriate, and then that statement could be a joint statement. 16 17 COL HAM: Please send it to 18 Sherry. Please send it to Sherry, this is 19 Colonel Ham, for her distribution. 20 don't email each other. 21 (Off mic comment.) Then the other issue --22 COL HAM:

1 so we're off the line. But the other issue 2 where there's not consensus is the warning by 3 the military criminal investigative officer, 4 if anybody wants a separate statement on that 5 same procedure. 6 DEAN ANDERSON: We adopted that, 7 right? COL HAM: Yes, and it was not by 8 9 -- it was not --10 DEAN ANDERSON: Oh, I see what 11 you're saying. Right, right. So a separate 12 statement, yeah, right. 13 DEAN ANDERSON: Okay. 14 CDR KING: Okay. So where -- do 15 you want to start with the new recommendations in the SVC or the victim rights? 16 17 CHAIR FERNANDEZ: Victim rights. CDR KING: The victim rights 18 19 starts on page 129. Oh, I'm sorry, I'm sorry. 20 The victims rights recommendations start on 21 page 123, but the first new recommendation is 22 on page 125.

1 (Off mic comment.) 2 CDR KING: It's Recommendation 3, 3 and this -- this recommendation, this is Sherry for the record. This recommendation is 4 one you discussed and clarified at the last 5 meeting on April 18th to amend the 6 7 recommendation, to have express standing at the trial level as well as the appellate level 8 9 court. 10 MS. GARVIN: This is Meg. I'm 11 fine with the revision or the new version 12 that's here. 13 REP. HOLTZMAN: Meg, this is Liz 14 I thought that when we talked about Holtzman. it, that we were going to fudge the issue of 15 the term legal standing. Am I correct in that 16 17 understanding, or did you want to have it explicit? 18 19 MS. GARVIN: I had recommended 20 that it be explicit, based on experience in 21 the civilian world for when it's not explicit 22 -- even though it's a odd term to have in this

1 type of document, I do recommend it be in 2 there. 3 CHAIR FERNANDEZ: Okay. 4 have any more commentary on number three? 5 (No response.) CHAIR FERNANDEZ: Okay. We go 6 7 with the revisions. Sherry. CDR KING: Okay, and then if you 8 9 want to go back to the SVC --10 REP. HOLTZMAN: This is Liz 11 Holtzman. I have some wording suggestions on 12 Finding No. 1, and 13 CHAIR FERNANDEZ: Are they 14 substantive, Liz? If not --15 REP. HOLTZMAN: Well, they're not substantive. I can send them in. It's just 16 17 inverting the order and changing the -- it's just the wording. 18 19 CHAIR FERNANDEZ: Okay. 20 those in. 21 DEAN ANDERSON: Can I just -- this 22 is Michelle. I'm trying to write the separate

1 statement right now, and as we're talking about other stuff and reviewing other stuff. 2 I just want to clarify. 3 The finding on collateral 4 misconduct, as I understood it in our dialogue 5 6 yesterday, was going to be modified to be the 7 statement from the Department of Defense, indicating that collateral misconduct by a 8 9 victim of sexual assault is one of the most 10 significant barriers. Is that correct? Is 11 that where we ended? 12 COL HAM: Yes ma'am. 13 DEAN ANDERSON: Okay, that's what 14 I thought, and the finding remains in the 15 materials, in the document itself, right? 16 COL HAM: It's on page 42 of the Department of Defense Instruction that you 17 have, 6495.02, and one of the changes, it's 18 19 not fair prosecution; it's fair punishment, 20 which is --21 DEAN ANDERSON: Right, right, 22 right, and that is now going to be a finding.

I just want to make sure what I'm responding to in this statement. That's all I'm saying, and the recommendation is going to be changed to mean, to direct the DoD to have a study on this, right?

COL HAM: To assess or however we word it, however the subcommittee wants it worded, to assess whether -- to assess the implications of or to assess whether to implement a policy of transactional immunity for certain collateral misconduct, something like that.

DEAN ANDERSON: Yeah. Can we not use the word "transactional immunity" and "certain." This is designed to be about low level misconduct and I wouldn't use the word "immunity." We on the committee have not used the word immunity, although that's a way to construct it, that makes it seem, you know, that is -- that's a way to construct it that I don't think that we on the committee have used. I'll just say that.

REP. HOLTZMAN: This is Liz

Holtzman. That's how I understood it, and

that's part of the reason that I voted against

it, because that I believe -- I thought that

was what the recommendation called for. Now

maybe I'm misreading it.

(Pause.)

"transactional immunity" were not in the document, and my recollection is that Colonel Ham was the one who introduced that idea, the conceptualization for certain misconduct. The way that the language was written, it was about choosing not to prosecute low level offenses.

I think that's a different way of conceptualizing it. I understand that for some members of the committee, that may be the same as transactional immunity for certain offenses. But I would rather not have that go into the language of the recommendation of the lead document, if that's not what the

1 committee has agreed to.

I guess I would like to see the committee's -- the revisions by the staff of the recommendation on the studying of this issue, and have a vote, at least by email, on that question, and also have that language, so that I know what I'm responding to in the statement.

REP. HOLTZMAN: So you want to have a second -- this is Liz Holtzman. You want to have a second vote on the study?

DEAN ANDERSON: Well, we have agreed, as I understand it, the committee has by majority vote voted for something about a study or assessment. But then it's not clear to me that that language looks like in terms of the recommendation.

And all I'm asking is that when the staff revises the recommendation, that it circulate to the committee what that language is, so that first the people who voted for it can know what they're voting for, and second,

1 I can know what those who are going to submit 2 a separate statement are responding to. I mean if people agree that it 3 should be transactional immunity and it should 4 be about that, then that's perfectly fine. 5 The committee as a majority can vote in 6 7 whatever way it chooses. I just want to know what the language is and I want people 8 9 apprised of what the language is as we move 10 forward, that's all. 11 REP. HOLTZMAN: Where is the 12 finding or the recommendation that you're 13 referring to? Can the staff point that out, 14 what page? 15 DEAN ANDERSON: Page 77. Page 77, Recommendation 19 and -- Finding on 16 17 Recommendation 19 and Recommendation 19. As I understood it, in the final document, the 18 19 finding on Recommendation 19 was going to be 20 the quotation from the Department of Defense 21 about the fear of punishment. 22 As I understood it, the

1 Recommendation 19 was going to be changed to 2 be something about a study or assessment. 3 REP. HOLTZMAN: Right, okay. 4 DEAN ANDERSON: And -- go ahead. 5 REP. HOLTZMAN: The way I 6 understood it, and maybe I was misspeaking, 7 because I had the language in front of me. But it would be that the language, as I 8 9 understand it now, based on your -- is that 10 you just put -- implement a study of whether 11 this should be a policy. So you just insert 12 those words. 13 DEAN ANDERSON: Yeah, that's what 14 I thought too, Liz. That's what I thought to. 15 REP. HOLTZMAN: So I mean --16 DEAN ANDERSON: Right. I just 17 want to make sure that that's what we all understand is the language that's going 18 19 forward in the lead report, so that when I'm 20 drafting a separate statement, I can know what 21 that language is. 22 CHAIR FERNANDEZ: I think you can

1 go with that assumption. 2 DEAN ANDERSON: Pardon? CHAIR FERNANDEZ: I think we can 3 4 go with that assumption. 5 DEAN ANDERSON: Okay. CHAIR FERNANDEZ: Okay. 6 Sherry, 7 where were we with the recommendations? Do we have recommendations on special victims 8 9 counsel? Is that where we are now? 10 CDR KING: Yes, we do ma'am. This 11 is Sherry. Page 110, there's two 12 recommendations that are different, number 10 13 and number 11. Number 10 is based on the new 14 Victim Protection Act and your discussion from 15 the last meeting. I think your recommendation for 16 17 the last meeting was that Congress study or take additional testimony to determine the 18 19 potential impact of having victims, having SVC 20 advise victims about civilian prosecution and 21 letting victims voice a choice in that matter. 22 REP. HOLTZMAN: I just have -- on

1 10 and 11, I have -- first of all, I don't 2 think further testimony should be taken by 3 Congress. Congress is further, you know, the Congress obtains further information or 4 5 whatever. But Congress doesn't have to 6 7 operate by testimony. Congress can get lots of information, letters, documents, you and so 8 9 forth. So I think testimony is too 10 restrictive in term in No. 10. 11 CDR KING: So use information 12 instead? 13 REP. HOLTZMAN: Further evidence and information, further information that 14 would be obtained by Congress. 15 16 (Pause.) 17 REP. HOLTZMAN: This is just a quick -- Liz Holtzman again. 18 19 Recommendation 10, I know we went over it. 20 just -- on reading it, I just thought that we 21 needed to lay out -- it's not a substantive 22 and it's not -- I thought we needed to lay out

1 the cost benefits and downsides of this. 2 maybe we don't need that. 3 (Pause.) 4 REP. HOLTZMAN: So I guess there 5 is no evidence. I mean I withdraw that 6 comment. Forget it. I just withdraw it. 7 Sorry. 8 CHAIR FERNANDEZ: Did you want the 9 DoD -- you didn't want the DoD response in 10 here? I think we talked about that, is that 11 right? 12 Anything else on number COL HAM: 13 10? This is Colonel Ham. 14 REP. HOLTZMAN: Sorry? 15 COL HAM: Is there anything else on number 10 from anyone? This is Colonel 16 17 Ham. 18 REP. HOLTZMAN: No. 19 COL HAM: On number 11? 20 REP. HOLTZMAN: No. 21 COL HAM: Okay. 22 CDR KING: Those are all the new

1 findings that we had. I don't know if 2 anybody's had a chance to go through it and 3 have any other additional comments. But those 4 were all the new findings that we put in at 5 this point, based on your 4/18 meeting. FEMALE PARTICIPANT: 6 Are we 7 finished? 8 CHAIR FERNANDEZ: I think so. 9 MR. CASSARA: And I think this is 10 our last group meeting, is it not? 11 REP. HOLTZMAN: Thank you very 12 much. 13 CHAIR FERNANDEZ: I'd like to 14 thank the staff on this. This has been an 15 unbelievably difficult task, and I just wanted to say thank you very, very much for doing an 16 17 incredible job. 18 COL HAM: Thank you. Kudos, kudos, 19 MR. CASSARA: 20 absolutely. You know, we came to this all 21 from very different backgrounds. 22 surprised how many times I have disagreed with

1	somebody, and then agreed with them on a
2	completely different point. I appreciate
3	everybody's professionalism, and I appreciate
4	the staff's hard work.
5	MS. GARVIN: Absolutely ditto,
6	yes, absolutely.
7	MR. CASSARA: So I will see some
8	of you either in New York or in D.C.,
9	depending on who is where.
10	DEAN ANDERSON: I look forward to
11	it. Thank you all.
12	MR. CASSARA: Y'all take care,
13	bye.
14	CHAIR FERNANDEZ: Take care, bye-
15	bye.
16	MR. SPRANCE: This is Bill
17	Sprance, the DFO, and this meeting of the
18	subcommittee is closed.
19	(Whereupon, at 10:23 a.m., the
20	meeting was adjourned.)
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22	

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Neal R. Gross and Co., Inc. 202-234-4433

## <u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: Response Systems to Adult Sexual

Assault Crimes Panel Meeting

Before: US DOD

Date: 04-25-14

Place: teleconference

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

Mac Nous &